

BOARD OF DIRECTORS

President

Christine L. Mummery *Leiden, Netherlands*

President Elect

Melissa H. Little

Melbourne, Australia

Vice President

Haifan Lin

New Haven, CT USA

Clerk

Amander T. Clark Los Angeles, CA USA

Treasurer

Kenneth S. Zaret Philadelphia, PA USA

Immediate Past President

Deepak Srivastava San Francisco, CA USA

Directors

Roger A. Barker Cambridge, UK

Marianne E. Bronner *Pasadena, CA USA*

Fiona Doetsch Basel, Switzerland

Valentina Greco

New Haven, CT USA Konrad Hochedlinger

Konrad Hochedling

Jürgen Knoblich Vienna, Austria

Arnold R. Kriegstein San Francisco, CA USA

Jane S. Lebkowski Portola Valley, CA USA

Urban Lendahl Stockholm, Sweden

Charles E. Murry Seattle, WA USA

Martin F. Pera Bar Harbor, ME USA

Lygia da Veiga Pereira

São Paulo, Brazil Hans R. Schöler Munster, Germany

Takanori Takebe Yokohama, Japan

Joanna Wysocka Stanford, CA USA

Douglas A. Melton, Ex Officio Cambridge, MA USA

Leonard I. Zon, Ex Officio Boston, MA USA

Nancy Witty
Chief Executive Officer

31 December 2020

Assistant Director Frank Chan Drug Office Department of Health Rm 1856, 18/F Wu Chung House 213 Queen's Road East Wanchai, Hong Kong

Dear Mr. Chan,

On behalf of the International Society for Stem Cell Research (ISSCR), I write to share our comments on the draft Guidance for Cell and Tissue Products (those not classified as Advanced Therapy Products). The ISSCR is the leading professional organization of stem cell researchers and represents more than 4,000 members from around the world, including Hong Kong. Our members are scientists, clinicians, ethicists, and educators dedicated to the responsible advancement of stem cell research and its translation to the clinic. We support the crucial role of regulators in overseeing the development of new products and urge you to revise the guidance to clarify the classification of stem cell-based therapies as advanced therapy products.

The ISSCR condemns the premature commercialization of unproven cell therapies, which has resulted in patients being blinded, paralyzed, and infected with dangerous pathogens. In many countries, unscrupulous businesses marketing these unproven cell therapies have abused ambiguous definitions for substantial/minimal manipulation and homologous use to claim they are not subject to oversight. Regulators around the world need to adopt harmonized product definitions to protect public health and to prevent the premature commercialization of stem cell-based products.

We appreciate that Hong Kong enacted the "Pharmacy and Poisons (Amendment) Ordinance 2020" because it broadly defined stem cell-based interventions as Advanced Therapy Products—requiring well-regulated clinical trials to demonstrate safety and efficacy prior to marketing. However, we are concerned that the

Promoting excellence in stem cell science and applications to human health.

definition of substantial manipulation and homologous use in the 2020 ordinance and the draft Guidelines for Cell and Tissue Products is too ambiguous and may be abused. We encourage you to include examples in the guidance to clearly explain the definition for substantial manipulation and homologous use since they are pivotal to delineate whether products are regulated as advanced therapies.

The examples provided by the U.S. Food and Drug Administration's guidance on Minimal Manipulation and Homologous Use, the Australian Therapeutic Goods Administration's autologous cell regulations, and the European Medicines Agency's reflection paper on the classification of advanced therapy medicinal products were crucial to explain the definitions for substantial/minimal manipulation and homologous/non-homologous use. Examples regarding adipose tissue are particularly important, as it is often used as a source of mesenchymal stromal cells, which is one of the cell types most commonly used by clinics marketing unproven cell therapies. Specifically, we urge you to include an example that clarifies that the processing of adipose tissue to isolate the stromal vascular fraction is considered substantial manipulation (see FDA's example 14-1). Similarly, we encourage you to include an example to explain that the transplantation of adipose tissue to non-fat tissue sites or the use of adipose tissue as a treatment for osteoarthritis or other musculoskeletal conditions are non-homologous uses (see FDA example 19-6 and EMA section 2.2.4 a).

Thank you for considering our recommendations on the draft Guidance for Cell and Tissue Products. If the ISSCR can clarify any of these views or be of assistance to you as you, please contact Eric Anthony, ISSCR's Director of Policy at eanthony@isscr.org.

Sincerely,

Christine Mummery President, ISSCR